JOINT PUBLIC HEARING

OF

VILLAGE OF BRIARCLIFF MANOR/TOWN OF OSSINING

17/20 ANNEXATION PETITION

December 12, 2013 100 Van Cortlandt Avenue Ossining, New York 10562 7:00 p.m.

PUBLIC HEARING

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# ORIGINAL

# APPEARANCES: 1 2 VILLAGE OF BRIARCLIFF MANOR 3 LORI SULLIVAN- DEPUTY MAYOR MARK WILSON- TRUSTEE MARK POHAR-TRUSTEE 6 7 ROBERT MURRAY- TRUSTEE PHILIP ZEGARELLI- VILLAGE ADMINISTRATOR 8 ROBIN RIZZO- VILLAGE TREASURER 9 DANIEL POZIN, ESQ., VILLAGE ATTORNEY 10 11 TOWN OF OSSINING 12 SUE DONNELLY- SUPERVISOR 13 GEOFFREY J. HARTER-DEPUTY SUPERVISOR 14 ERIC BLAHA-COUNCILMAN 15 PETER TRIPODI-COUNCILMAN 16 NATHAN WILCHEN, JR., COUNCILMAN 17 GEOFFREY J. HARTER, COUNCILMAN 18 WAYNE SPECTOR, ESQ., VILLAGE ATTORNEY 19 20 21 22 23 24 25

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MS. DONNELLY: Good evening. I would like to welcome you all to the Joint Hearing of the Village of Briarcliff Manor and the Town of Ossining 17/20 Annexation Petition, Public Hearing. I would like you all to stand for the Pledge of Allegiance.

MR. HARTER: I request that the Board entertain a motion to allow Madame Supervisor Susan Donnelly to act as presiding individual in this hearing. Can I have a second?

MR. TRIPODI: Second.

MR. HARTER: All voted in favor.

(Whereupon the boards unanimously voted in favor.)

MS. DONNELLY: I think at this time we will start with the introductions tonight of the two boards that are here.

I am Sue Donnelly and I am the Town Supervisor of the Town of Ossining. We have Geff Harter, who is the Deputy Supervisor of the Town of Ossining. We have Eric Blaha, Councilman, Peter Tripodi, Councilman and Nathan Wilcher, Councilman and Wayne Spector is our counsel this

evening.

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I would like to introduce the Lori Sullivan Deputy Mayor of the Village of Briarcliff.

MS. SULLIVAN: Good Evening,
everybody. I am Lori Sullivan, the Deputy
Mayor of the Village of Briarcliff Manor.
With me here tonight on behalf of
Briarcliff is Trustee Mark Pohar, Trustee
Robert Murray, Village Administrator Philip
Zegarelli, Village Treasurer Robin Rizzo
and Village Counsel Daniel Pozin. I would
like everyone to excuse Mark Pohar, he is
standing, as he threw his back out last
night.

MS. DONNELLY: We have a printed agenda you can pick up in the back of the room. We are going to start by opening up the public hearing.

This is done a little bit different than other public hearings that is we are following all of the rules and regulations of an annexation public hearing.

We are going to start this evening by having the town and village counsels

give a general explanation with the process with a step-by-step PowerPoint presentation and to explain what documents have been done so far. Dan Pozin and Wayne Spector, thank you.

MR. SPECTOR: Good evening everybody, my name is Wayne Spector, I am the Town Attorney for the Town of Ossining. I am going to just take a few minutes to give you some technical details regarding the annexation process. They are going to be discussed several times tonight.

However, we have prepared a PowerPoint display which we will go over the steps that govern the process which is governed by state law.

It is the General Municipal Law,
Article 17, which governs municipalities
annexing other areas of neighboring
municipalities.

If you start the presentation. The first question is how does the process begin and how does the process proceed.

It is entirely driven internally within the particular area that is seeking

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to be annexed. It starts with a petition drive, for a gathering of names on petitions and an identification of the area which is being sought to be annexed or is proposed to be annexed to a neighboring municipality.

So what is being shown here on this screen, is a map of the unincorporated area of the Town of Ossining. In brown and green are two areas designated, for purposes of discussion tonight, they are designated as districts 17 and 20. They happen to coincide with election districts 17 and 20. They don't have to be specific to an election district but in this case, they are.

The petition to gather signatures in a particular area, once the area is identified, and the law requires that a certain number of signatures be gathered before presentation to both boards.

In this particular case, the requirement is 20 percent of individuals who are eligible to vote. These are, I quess you call them, registered voters in

those particular districts. In this particular case, I believe it was on October 16th, the petitions were actually delivered, first the original petitions were delivered to the town board and copy to the village board, once again, in accordance with the provisions of law.

Here you see a closer type of map of election district 17 just for purposes of understanding what particular area is at issue and then the next one would be election district 20.

As many people would realize, election district 20, encompasses North State Road and Gordan Avenue and some other areas. The other district is Gangung and Trevano and I believe we all know where we are talking about.

As I said, step one is the petitions received by the two impacted municipalities. You have the municipality which is annexing and then you have the municipality from which the property is being annexed. That step is complete. Both boards have received the petitions.

Step two, once again everything here is governed by law with very strict time requirements in terms of how the proceedings go forward.

Once the petitions are received,
letters have to go out. Notices are
required to go out to all property owners
and also residents who are eligible to vote
within the particular districts or areas
that are sought is to be annexed.

The petitions that we received have a very extensive list of property addresses which is how we identified the actual area. That is how it was identified. We were able to cross reference the election districts with the attachments to the petitions to make sure that we had the exact correct dimensions of the areas to be annexed.

The letters went out within the required time period. The notices went out to all of the individuals who are required by law to receive those notices, which was the notice that you may have received noticing you of this hearing.

In addition, also in accordance with the law, we caused a publication in the Journal News of this meeting. That was done and the publication was complete and we have affidavits of those publications as well. The two boards did cooperate and split the cost of the process and of the publication.

Here we are in step three. This is the public meeting, which is the subject of the notices that did go out of this particular meeting.

This is a joint public hearing which is held between and presided on by the two boards. The purpose of the meeting is to listen to the public and to receive information, testimony, etc., on whether the annexation would be in the overall public interest and not harmful to any segment of the community.

This meeting is being held in accordance with the law and within the time frame of the law. This particular meeting must be concluded within ten days, by law. The town, both boards have agreed to

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receive written commentary beyond that ten-day period, as long as all commentaries are shared between both boards. Any commentary that is submitted should go to both boards by January 16. Within ninety days of the close of the public hearing. Once this meeting is officially closed and not accepting any further comment, the boards have ninety days to each consider all the various factors which govern annexation.

By the end of that ninety-day period, both boards must vote individually to either in essence, approve or disapprove annexation. Meaning to say that yes it is in the overall public interest or no, it is not in the overall public interest.

The analysis must consider potential effects on the entire Village of Briarcliff Manor and the entire Town of Ossining and to determine whether the remaining areas of the unincorporated Town of Ossining would be able to sustain necessary municipal services, if the annexation would proceed. This will be repeated tonight, these

things.

If there is an agreement between the two boards by the end of the ninety-day period, that annexation is in the public interest, then, at that point forward, the next step would be referendum.

It is only after the point where the two boards both agree basically thumbs up to annexation to sending it to the next step.

If the boards both agree that it is not in the overall public interest for various reasons you will hear tonight, at that point, the process stops and it does not go further.

It gets interesting if one board says yes and the other board says no. In that case, that triggers a part two of the process, which involves the courts.

The board that feels it is in the public interest and wishes the annexation proceeding to go forward, then has the option of commencing a proceeding.

In this case, the proceeding is started in the first instance in the

# Proceedings

appellate division, which is the second department which governs where we are. The court is located in downtown Brooklyn. In that instances, if they start a proceeding there it is like beginning a lawsuit.

In that particular court at that point will appoint reviewers to study the issue and take testimony and depositions, etc., to review whatever submissions are submitted from either side.

After a period of time when all of those submissions are received, those three reviewers will then make a recommendation to the court that it is or is not in the public interest and then the court will either approve or disapprove of that recommendation.

If the court at that point says yes it is in the overall public interest, that leads to the next step, once again, the referendum. So that you all realize what the referendum entails. It is a referendum only by the voters within in election districts 17 and 20; no one else will be voting, if it does get to that stage.

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If the court then if either the reviewers say it is not in the public interest or the court, in reviewing it, does not accept or agrees it is not in the public interest or did not accept the reviewers recommendation and the court feels it is not in the public interest, the matter would cease and it would stop at that point.

We are really at the first most important stage which is the public hearing. That concludes the procedures. Thank you.

MS. DONNELLY: Thank you very much. If you all look at your agendas now, we are going to move this along. Now, we are going to have Dan Pozin, the Village of Briarcliff Counsel come up and speak.

MR. POZIN: I am Dan Pozin Village
Counsel for the Village of Briarcliff
Manor. Wayne went through the whole
process and correctly so. I just wanted to
add two minor things.

This process is subject to the State Environmental Quality Review Act which is

SEQRA. A long environmental assessment form has been submitted to both boards. The Town of Ossining is the lead agency for the purpose of SEQRA compliance. They will, based upon the information that is in the EAF, make a determination of either a negative declaration, that there are no adverse environmental impacts as a result of this action or otherwise, if they feel that there are, making a positive declaration and preparing an Environmental Impact Statement.

However, this particular action involves land that is already built out and homes that already exist. It is not part of a further development. There are not necessarily physical aspects that are being considered at this point.

Also, if the board adopts a negative declaration that does not make a final determination on how they are going to act. You have to take that into consideration and not assume one way or the other.

Tonight again is for the boards to get information from the public. It is not

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really a question and answer situation.

The board needs to hear what the public feels about annexation so that they can weigh the information and come to their own conclusions. Thank you.

MS. DONNELLY: As you can see, the two boards and counsel have been working very closely together on this whole project and we are very happy with that. We are going to go into three separate point short presentations. And then open the floor to comments.

We are going to ask the representative from the group that did the petition to come up and give an explanation as to what their thinking was when they put that together so that everyone can learn here and we can understand it better too.

Please when you come up to the microphone, introduce yourself, we have a stenographer here tonight we also have this being filmed tonight. Give your name and address; where you live, what town you live in.

MR. KEN GODFREY: My name is Ken

Godfrey and I live on Ridgeview Drive in Ossining. I am directing my comments to all of you, Supervisor Donnelly, Deputy Mayor Sullivan, Board Members, Trustees and fellow citizens.

I am speaking on behalf of the registered voters of election district 17 and 20 who signed the petition in support of a referendum on the question of whether the area of the unincorporated in the Town of Ossining included in these two election districts should be annexed into the Village of Briarcliff Manor.

As Mr. Spector very ably ran through, we were required to deliver the signatures of 20 percent or about 220 of the approximately 1,100 registered voters in the two election districts for the petition to be valid.

As you know, the Board of Elections of the County of Westchester has validated we had 285 signatures. This far surpasses the requirement and as such, we are now moving to the next step in the process, where you, the representatives of the two

municipalities, determine whether to move this initiative forward we hope you will agree to do so.

First of all, we love Ossining. We are not asking to leave the town, only to join one of the smaller municipalities within it; the one closest to our homes. The one we spend most of our time in and from whom we already receive many services, such as fire and ambulance.

We understand the school district will not change nor will the school taxes and that is fine with us, as we're proud to be served by one of the finest school systems in Westchester.

There are a number of reasons why we feel annexation is in our best interest.

Number one, we'll have access to both of the top tier recreational facilities of the town and the village, that should alone increase the value of our properties.

Number 2, we'll have our own local police department again, correcting the egregious error in judgment by the previous

town board. In the meantime while the Westchester Police Department have been fine, is not the same as having our own community police department.

Number three, we would like to be better represented in our local municipality than we have been for the last twenty years when we've had a town board consisting overwhelmingly of Village of Ossining residents which as been literal expense of the Town Outside residents.

Number four, though recently, there has been improvement in the town government, some actions, such as the terms of the sale of the police station and the recent effort to oust our long time and effective highway supervisor, still makes us uncomfortable with some of the town's decision making.

Number 5, in fact we prefer the government model in the Village of Briarcliff where there are no political parties and where the mayor and trustees serve without pay or benefits, they are volunteers serving their community.

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Number 6, finally the most recent data that we have seen shows that because Briarcliff has a lower operating budget, we can expect a reduction of more than 20 percent in the non-school portion of our local taxes. That is a big one.

It is our position that no one in the Town of Ossining should be adversely affected by the annexation of one part of Ossining to another part of Ossining.

Village of Briarcliff Manor will cover most, if not all of our services, leaving the town free to negotiate lower cost contracts, either with the village or with private contractors, for the remaining part of the Town Outside, that they would still need to cover.

Contracting with neighboring municipalities to provide services through Inter-municipal agreements or (IMA's) is common but rarely as cost effective as having a municipality provide its own services in the case where that is possible.

Briarcliff provides most services

itself and would continue to do so after annexation. So, this would simplify the intricate web of IMS's between the town and its two villages and we believe lower costs overall for everyone.

I would like to finally say it is our right as citizens of New York State to petition the town and village in this way.

It is our fiduciary duty to our families as homeowners to do everything we can to maximize the value of our property.

We hope that you will this initiative the respectful and open-minded consideration it deserves and represent the wishes of the voters living in these areas to put this to a vote, Thank you for your time and attention.

MS. DONNELLY: Thank you very much. I want to remind everyone, it is not a question and answer session this evening. We are here to listen to the public.

The next presentation will be made by the Village of Briarcliff Manager, Phil Zegarelli will be making the presentation for the village.

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All presentations will be on the two municipalities web pages as of Monday.

MR. ZEGARELLI: Thank you Sue and to the boards. My name is Phil Zegarelli, I am the village manager for the Village of Briarcliff Manor. I may have met you in the course of two and a half years that this concept has been going on.

Don't be alarmed at the size of presentation. It is broken up into two portions; one of approximately 20 slides that will be my presentation and attachments that substantiate some of the presentation that I have made. In other words, back-up material.

As has been said many times this is part of a legal process, this is a public hearing. Annexation, from the position of myself, is somewhat archaic and is not used much today. It is very strict in one regard yet flexible in other areas. can tell by today's world, you even have to have an EAF which normally you would think why.

For purposes of definitions, I think

these are fairly common and so on. When we refer to the town at times, town-wide meaning those charges that are to the entire Town of Ossining and those outside, would be just neither of the two Villages of Ossining or Village of Briarcliff Manor.

When we refer to Briarcliff Manor for purpose of dollars, size, assessment, it is only the Town of Ossining side of Briarcliff. Approximately nine to ten percent of the Village of Briarcliff Manor is in the Town of Mt. Pleasant. We did not include those in our calculations.

In other words, strictly compare everything within the Town of Ossining. For election districts 17 and 20, these were picked because they are very defined metes and bounds. And other component part, I believe was mentioned, any annexation in the case to Briarcliff Manor; there has to be a common boundary. We are asked why aren't there other areas that can be annexed? The limitation it, it has to have a common boundary currently with the village of Briarcliff Manor and these two

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districts do or a part of them.

The analysis we have being using is what you would expect. Governmental documents, agencies, we solicited

information and we shared information with

the town and the town shared with us.

The budgets are based on slight differences. The town has a calendar year-end budget. Briarcliff, as a lot of villages in the state, have a June 1st to May 31st.

We used the audited statements whenever we could, because that really tells us what going on, what money was spent where. With all of that, some comparisons are just not comparable.

We used census data, and the current assessment rolls data and the assessor and assessment rolls maintained by the Town of Ossining.

We did not include any comparison to the Town of Ossining current budget, that was just recently adopted. Nor, have we factored in the costs, the closing or the uncovered portion of the police department

building. That is not covered by the sale of the property.

The outlines of IMA's, the contracts we reviewed, we don't have the actual one.

Our legal interpretation of the IMA's in contracts is that they are annual or renewable maybe over a couple of years.

So the key here is, is it going to show up later on is, what is a district.

Is it a legal entity with debt and assets or only a contract for services.

Our position is that the so-called districts, are really service areas. Such as fire protection, which Briarcliff provides. Such as sanitation, which is a private carter. Such as OVAC, which is renewable and is based upon assessment. As is ambulance with is a renewable provider contract like Village of Briarcliff Manor.

Major assumptions. This has been said a few times, really, we want to make sure everyone knows totally out of bounds that is no change in current school districts. This is not at all affected.

The village would remain a village.

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As you know, are we were working together on the assessment roll. Actually, the town is part of a group of other municipalities that have a town-wide assessment.

Even to that point, we have asked to have the Town of Mt. Pleasant's portion included that we would pay separately for so that the Village of Briarcliff Manor can have a common assessment roll.

We have talked about the boundaries. Ryder Park is a town park and will remain a town park. All we are suggesting or envisioning is that someone such as ourselves would be willing to administer it under an IMA and the Town and the Village of Ossining both participate to have a renewal of the park area.

Briarcliff Manor fire department protection, and ambulance services would be continued. They would be included by the way, under village taxes. The remaining part of 17, which is serviced by Ossining Fire Department would be continued and be paid by Briarcliff Manor, unless it could renegotiate something else.

We are trying to cover all of the areas and clear up the comments and conjectures that have floated by.

We would pick up sanitation and recycling, that is covered by village taxes. Special districts and service contracts become Briarcliff's obligations paid by the common tax. To clarify things there are existing IMA's, we understand there are at least 19 with the Village of Ossining. We would renegotiate them, anything to have fairness and equity.

Lastly in this part, we will submit changes to our presentation in keeping with other questions or additional areas that may come up.

Common statistics next page, it says what is says. The total assessed value of the Town of Ossining is \$259,709.634 \$111,800.000 is in the Village of Ossining and Village of Briarcliff Manor is \$98,000.000 the Town Outside is \$49,6000,000.

Basically if you take the portion out of 17/20 and add it to the new

Briarcliff Manor the total assessment comes to \$114,930,000. The population again, these are census figures revised giving percentages as to the whole Town of Ossining.

In the next slide, we have a statistical recap, basically what it shows is that the Village of Ossining has 67 percent of the population but 43 percent of the assessed value. Again, showing here the same thing with Briarcliff as to population and assessment and the Town of Ossining showing the population and then assessment.

Briarcliff has a higher overall assessment, if you do ratios and numbers. You can see the different mix as to what the commonality in the ratio of assessment to population.

What is in the overall public interest? Who determines it and what determines it. This is a segment out New York State Zoning Law. Basically this summarizes as to what the overall public interest is. Basically, we have to have a

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review, it is a necessary.

Point of fact, what is the ways of benefit or detriment of doing this. It comes down to three basic components. What is the benefit or detriment, defined in terms of municipal services. That is police, fire, water, health.

The next is what is the balance?
What is the commonality of a community?
What is the affiliation or the closeness?

And number three, the financial impact, this is the big one and admit it, the financial impact. What happens in the loss or a gain in revenues as a result of annexation.

We go to next slide, we focus on in this case, the municipal services. What village services does Briarcliff Manor village tax cover. You can read it all. But we can summarize, we cover police and fire and OVAC.

The village taxes covers all the services internally, DPW, parks, lights, highway, sanitation, recycling and recreation services and some seasonal

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recreation specialities; we do have fee driven services.

The Briarcliff Manor tax covers all administrative services in village hall.

That is the clerk, the court clerk, our engineer, me, zoning and planning.

The village tax also covers the library and I will address that separately. For purposes of existing zoning in the town, 17/20; our boards would administer Town of Ossining rules. It is not going to be the imposition of Briarcliff Manor rules and standards, you will be grandfathered in as to your zoning and special permits.

Water, sewer and storm drainage is by our water fund. You will see later, you are supplied water from the Village of Ossining. We have a separate fund that takes care of all these others, including capital improvements.

The bottom line is, we believe that, we know that the village lives within the two percent cap and that despite all of the other problems of villages in towns in the current economic climate, our fund balance

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in the general fund is eleven and a half percent.

For 17/20, how are similar village-type services provided by the town. To the best of our knowledge and belief, the county provides the police.

We would work with the county to absorb that and make it a full charge to the village, covered by our village tax, with our own village police officers.

There are approximately 19 IMA's in contracts for all of the services. private carter provides sanitation. Briarcliff provides fire protection, the Town provides the Village of Ossining. These items are on a town wide tax driven basis, meaning a town-wide tax provides for the unified court, assessor receiver of taxes, the town clerk, town attorney town board and town supervisor. Some of those are shared with the Village of Ossining. But there would be no change. Town wide tax you pay it anyway, the people in Briarcliff pay the town wide tax in addition to the tune of approximately 38

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percent because of the assessment value in the Village of Briarcliff Manor.

Number two, what is the commonalty or community. What is purpose of facilities. If you look at the next tablet, parks and recreation. Some of this is repetitious. We provide for all of the items. Some are fee based, that is true.

We have a our own recreation advisory board. We have an empty slot for an Ossining High School student to be on it.

We have discussed Ryder Park and we have no desire to steal or take or otherwise absorb it. It is a town park and will remain a town park. We will be willing to help out as part of the annexation to make it better. Indeed, if I may, I know that our own little league does participate in that.

Library, a lot has been said, I don't want to be double taxed. Library is provided in the village tax. When you calculate the dollars amount, the library budget is run at \$579,000 or 5.78 of the

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village budget and that is equaled to 20 cents a day \$72.38 a year to the Village taxpayers annually.

The Ossining Library, as I understand it sort of coterminous with the Ossining School District. There are people, approximately 32 percent of Briarcliff Manor residents that do pay the Ossining Library fee. I believe one of my trustees here does, so, that is not alien, we know it happens.

We believe that the cost in the overall part of it is relatively deminutus. At the library, plenty of parking. would like to have more people to do additional projects.

Railroad station, as a town resident, you have your own fee, at approximately \$1.48 per day.

At Scarborough station, we have a larger number of spaces yes, it is \$1.85 per day, the annual rate permit of \$675,00 it was \$550.00, since 2008.

Our price does include valet parking. It may sound a little strange, we

are the only municipal that does it that way. It almost always guarantees a parking space. If you come down at 11:00 in morning, we will park your car for you. It is included in your annual parking fee. Everyone pay the same fee, there is no differential. It may not be much if you have to drive an additional mile to get to it, but we will throw it in hopper so you can see what it is.

This is the big one. What is the tax revenue impact, specifically the pluses and minuses. We took a real person's tax bill, the assessment is \$21,740 and we identified as we have done before, services that the village would pick up and be incorporated in the village tax.

Again, we pay a unitary village tax. Taxes to the school and to the county, of course. But for purposes of the village, it is a single village tax. The total of the three red areas is \$2,775.04. The net, net adjusted tax bill to 17/20 becomes \$1,964.64.

If you go to the attachment, you

will see how we came to that number. It will reduce the current tax rate of \$93.37 to \$90,37. The typical 17/20 tax payer would have a 29 percent reduction in those taxes or \$810,40.

What does it mean to the Briarcliff Manor resident. I am the village manager of Briarcliff I have to analyze that.

Because while it is important to analyze the effect to 17/20 and the Town of Ossining outside. Briarcliff is taking this on, what is the effect.

Again summarizing all of the data in there, we start with the original \$93.99, generates a number, add in the additional sales, mortgage tax and other revenues that would carry over.

Becoming a village, we get sales and mortgage tax. The net cash flow, the cost of the village \$1,322,385. The net benefit is \$609.00 and that will equate to a tax reduction of just shy of 6 percent rate reduction. It flips bak to \$90.37 per thousand village rate. You ask why, well, adding 17/20 to Briarcliff with

Briarcliff's current assessment, adding 17/20 is basically 1/7th. So, it is adding it on but it has a broader base and the rule of numbers in a economy's scale works that way.

If you compare in ratios. If the whole thing settles and this third item as to assessment, the 17/20 comes out to 33.68 percent.

If you run down that column you have the parcel number, you have the voters, population and areas, roads, within a variable of 100 percent or within a reasonable amount, the number of miles of town road taken over is lower. We would be taken over the jurisdiction of Westchester County/New York State roads is much higher.

Our analysis indicates; we believe that our analysis has been objective. It reflects revenues sources and service levels within the Town of Ossining.

We believe that our analysis outlines significant cost savings to 17/20 residents for the like, if not enhanced municipal services that Briarcliff

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residents currently enjoy on an equal basis.

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If you are into the village the services are the same. 17/20 municipal services will be provided directly by Briarcliff Manor; by our employees and by definition, we believe as good as I know, that the Village of Ossining provides on a joint basis or shared basis, services to you. You will be closer to us and be more directly responsibile we believe for our departments and personnel.

We contend that the elimination of various service contracts and so called districts, is a positive on a cost benefit analysis since Briarcliff Manor functions on a consolidated operational and financial basis. There is no no double counting.

There is no double costs, as far as we are concerned. People may disagree that is how we believe it is.

The perspective cost savings to 17/20 are significant. The economies scale for Briarcliff are like-wise beneficial but I will admit, lesser so.

The three objective tests; of overall public interest; no harm, no foul are met. We believe Briarcliff based municipal services are met and we believe on an enhanced cost benefit basis.

There is a unity of service and available facilities besides the significant portion of having a Briarcliff address. We have the facilities for that.

Lastly, we calculated that tax revenue impact is positive for 17/20 and the Village of Briarcliff Manor. But also for the Town of Ossining. This may sound strange to you.

That is, our calculations, depending on your perspective, are either liberal or conservative, because we are including in our village tax, charges that would be normally segregated to the existing 17/20 residents with no added burden to the town's remaining residents. On the contrary, it would be lifting the burden, because the village would be paying for it.

In addition, we believe that all reserves and this is very important. That

is, IMA's and contracts are renewable. We think, if people are honest and looking for equity; state law provides for adjudication or otherwise negotiation.

The Village of Briarcliff Manor believe all reserves and funded balances will remain with the town. Now We can contend that if part of the town 17/20 comes to Briarcliff, that that same proportion by assessment or otherwise, should come to the village. We have not factored that in.

So, therefore if 17/20 leaves, it is our understanding by law and I will leave it for other people at some other time to analyze that. Those reserves stay with the remaining portion of the town. The reserves are nothing carries over to Briarcliff, it stays with the town.

That is a enormous amount when you think of the other aspect still hanging out there, such as the cost of debt to the police building that has not been satisfied or won't be.

Purely by numbers, I don't know what

the answer is. I am just telling you I crunched the numbers. There is an unprotected portion that needs to be addressed.

Lastly on this, look, this is our analysis. If there is additional information that needs to be analyzed and new data brought in, we are wide open to look at it.

If we are in error in our calculations, we will be the first ones to share it with you. Our point is, we did the analysis in the purported time frame that the annexation law provides for this hearing.

On a certain number of days after the presentation of the petitions. That is why there is open an end for additional comments and we will reserve our ability to comment thereafter.

The next slide is all of the supporting documents. There are maps, everyone else has seen, sales tax, our calculations. Who gets what, mortgages tax. Police contract was still open there.

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Next, bond rating, we have AA2.

Our public officials do not get We calculated how we factored in the numbers and the services. Thank you for your time. If there is any questions later after the hearing we will be willing to talk with you. We will post everything on the internet, thank you.

MS. DONNELLY: Tonight is night of information to all of us. Thank God we are in a world where things can go up on a web page.

If you don't have access to the internet, if you contact the Village of Briarcliff or the Town of Ossining, we will gladly mail you information as it becomes available.

Everyone looks at something a little bit different. We did fly by a page there that had all the new employees and I was curious about that. This is a day to get input from you. We don't have that much details. We are going to have our counsel come up and give you a short talk about what we think annexation is all about.

are open-minded about this. We will do a short presentation and then open up the floor to you.

Good evening, this hearing is being held in accordance with New York State Law You are going to hear that one hundred times tonight. Which governs the municipal annexation process.

This joint hearing held by the Town of Ossining and the Village of Briarcliff Manor will allow interested parties to be heard on the issue.

The town board will consider the public comments in addition to other publicly available information.

Within ninety days after the hearing is closed, the boards must meet separately and vote whether to approve or disapprove annexation.

It is our hope that during tonight's hearing, the public will gather some information and more as the time goes by, from both boards and from their neighbors which is very important in this community and feel empowered to give us input on the

issue.

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We want to make it very clear, if you choose not to speak tonight, remember that written comment period is going to be open until January 15th.

We wanted everyone to be able to get through the holidays. It was agreed upon by Briarcliff and the Town.

January 15th we will close the written comment portion of this proceeding. I would like to again introduce Wayne Spector again to you who will give us a PowerPoint presentation and then a slight PowerPoint presentation and then it is yours.

MR. WAYNE SPECTOR: Thank you again
I want to apologize in advance if I repeat
anything. Some of the things were
mentioned in the village manager's
presentation. And I will apologize in
advance for sounding too much like a lawyer
at times, I can't always turn it off.

I have been asked by the town supervisor and the town board to make a statement concerning certain legal

foundations underlying the annexation process. You may or may not find my comments helpful in framing your comments to the board either tonight or in writing submitting your comments after tonight. Again, I apologize in advance if I repeat anything that already been said.

I want to make it clear that much of what I am going to say is my interpretation as a lawyer, certainly other lawyers are free to interpret things as they see fit. This by no means is the final word on anything.

Annexation is matter governed by statute and state constitutional provisions. The New York State Constitution states:

"No local government or any part of the territory thereof shall be annexed to another until the people, if any, of the territory proposed to be annexed shall have consented thereto by a majority vote on a referendum and until the governing board of each government in the areas which is affected, shall have consented thereto upon

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the basis of a determination that the annexation is in the overall public interest.

Also the General Municipal Law requires at the hearing tonight the boards will hear testimony, receive evidence and information concerning the petition on the question of whether the annexation is in the overall public interest, including but not limited to evidence and information including the following:

(E) The proposed annexation is or is not in the overall public interest (1) of the territory proposed and (2) of the local government or governments to which the territory is proposed to be annexed or (3) of the remaining area of the local government or governments in which such the territory is situated, or (4) of any school district, fire district or other district corporation, public benefit corporation, fire protection district, fire alarm district or town or county improvement district situated wholly or partly in the territory proposed to be annexed.

Again, the purpose of my telling you all this is to tell you how this board is going to be reviewing this process after the conclusion of the hearing and after all of the information is gathered.

Both the New York State Constitution and the state law make it clear that determinations by both boards that annexation would be in the best interest of the entire overall community of required, in fact, it is mandated prior to a referendum.

State law also establishes a process through the Court, in the event the boards disagree whether the annexation would be in the interest of the communities in which the court will make the determination.

In any event, prior to any vote by the people, it must be established annexation will be in the best interest of all parties.

The referendum is the last step in the process and there is no presumption in favor of a voter determination of annexation.

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It is clear that the state understood in establishing and changing municipal boundaries, causes significant impacts to multiple segments of the overall community.

In the case of annexation, those impacts will be felt not just by the individual living in the area being annexed but in the areas of overall community that would never get a chance to vote, if the matter does go to referendum.

The duly elected boards are therefore charged with performing a high degree of due diligence in determining the effects on all impacted parties.

I have been asked to review the available authorities on the annexation process. This is a limited review of those authorities and the interpretations stated are my own and I welcome comments.

Although annexation appears to be somewhat rare, there is guidance that does exist through the court decisions, as to the criteria for determining whether annexation is in the best interest of the

overall community.

Benefit and detriment to a community in annexation cases is customarily defined in terms of municipal services such as police and fire protection, health regulations, sewer and water services, public utilities and public education.

This is my interpretation and I welcome any comments from counsel for the village, if he disagrees with anything of what I am saying tonight.

Another consideration is whether the annexing local government and the territory to be annexed have the requisite unity of purpose and the facilities to constitute a community.

In my research, I have not found any authority that individual property owners rate of taxation in an annexed area or perceived increases in real estate values are major factors in determining whether or not annexation would be in the best overall public interest.

The authorities instead point to a fairly uniform array of criteria. In order

to justify annexation, it must be shown that the residents in the area to be annexed will benefit from improved service or receive services that otherwise aren't being provided as a result of annexation.

Status quo is not sufficient, improvements without detriments to other parties is what is required. In conducting this review, is it acknowledged, well, I thought it was, but now I am hearing that is a matter that we disagree on.

But that special districts by law, as they exist will not be impacted by annexation. I take this by a literal reading of the statute which is Section 716 of the General Municipal Law that specifically states that.

But I understand tonight, having heard the presentation by the village manager this evening, there may some disagreement on that.

Therefore, again my opinion based upon my reading, water, sewer, fire, ambulance solid waste and lighting which are special districts in the town will not

be changed and the same services that are provided through those districts will continue to be provided even if annexation does occur. Even if that would result in double payments for those services, just like it would for the library as acknowledged.

Services that can be reviewed will include police, highway and recreation.

Again, the question will not be whether those services can be provided by Briarcliff Manor more affordably, but whether the services can be or are being provided by the town and whether annexation will improve them.

The town in its analysis will therefore mainly consider the quality of the services provided to the unincorporated area of the town. As examples, regarding police services, the town can consider the service provided by the Westchester County Police Department including response times and other service issues in determining whether there is a deficiency in police service provided to the town. Similar

# Proceedings

form of service.

consideration can be given to the highway department.

consider the recent referendum seeking to

switch from an elected to an appointed

In that instance, the town may

highway superintendent and a resounding vote in favor of retaining an elected highway superintendent, which may be viewed as indicative of community support for that

Regarding recreation services, the town will consider the level of and the broad array of recreation services available to the town residents, including access to the indoor pool facility.

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Consideration will be given to the recreational opportunities and whether there is a deficiency in available recreation services in the town.

The town must also consider possible detriments to areas of the town not included in the annexation effort. The town will consider verifiable estimates regarding tax implications to the areas not being annexed, and if possible, to the

balance of Briarcliff Manor.

Again, in my opinion, there must be a clear, verifiable, not just perceived benefits to all affected parties to provide

a proper basis to approve annexation.

As an example, there is case law indicating that an increase in overall tax revenue could be a factor to justify annexation. However, simply shifting tax revenue from one municipality to another is not considered an increase in overall tax revenue.

If annexation facilitates the provision of services to an area which would allow greater development opportunity thereby increasing overall tax revenues, that factor might favor annexation.

This is not the situation existing herein. Annexation has also found to not be in the overall public interest where one municipality loses tax revenues without any corresponding benefit.

The fact in this case that districts
17 and 20 have only 25% of the total
unincorporated population but a higher

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percent of the unincorporated assessed value, might be a factor considered in determining whether the remaining area of the unincorporated town will or will not be harmed, let alone benefited by annexation.

It may also be significant that districts 17 and 20 are already fully developed nearly to capacity. Many of the annexation cases involve undeveloped areas that can be integrated into neighboring municipalities to facilitate planned developments within those municipalities.

Other cases involve areas necessary to the annexing municipality for purposes such as water treatment plants, sewer facilities and in the least in one case, the ability to develop affordable housing.

None of the circumstances have been identified or presented here, to our knowledge. Proposed use of annexed land has been identified has been identified as an important factor in many annexation cases. In this cases there are no proposed new uses for districts 17 and 20 which would either benefit those districts or the

balance of Briarcliff Manor.

In my opinion, the impact to the Village of Ossining will also be considered by the town as a factor in determining whether annexation is in the overall public interest, since the remaining governmental unit could also be said to include the village, as part of the town.

This analysis will focus on the cooperative existing relationship between the town and the Village of Ossining through a myriad of intramunicipal agreements. Those agreements such as finance, clerk, rent, amongst many others may indicate that carefully calibrated budgets of both municipal entities and staffing levels in various departments might be impacted.

The other factor to be considered is whether the annexing local government and the territory to be annexed have the requisite unity of purpose and facility to constitute a community.

One of the questions is whether the residents feel more a part of the Ossining

or Briarcliff communities.

There is some indication, from some case law, that the level of community support, in the form of signatures on the petition, the number of percent could be considered a factor.

Certainly, if well over half of the community signs a petition that can be indicative of where the community leans.

Here, after two years of somewhat extensive lobbying by the pro-annexation group. The number of signatures is still well below half of the eligible voters in the districts. That may be of relevance by the board, if they so chose to consider it.

On the issue is also needs to be re-emphasized that the school district boundaries won't change as the areas will remain in the Ossining school district. It is our position, they also will continue to get their water and sewer services as well as solid waste and street lighting and garbage removal through the existing special districts. Parts will also continue to be served by the Ossining

ambulance district and parts serviced by the Ossining fire department.

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These are just a few of the circumstances that need to be considered in determining whether a unity of purpose and facilities exist in such a way that districts 17 and 20 are part of the Briarcliff than Ossining Communities. That is the conclusion of my statement on this, thank you.

MR. POZIN: Just to respond very briefly, we are here to hear what you have to say. Hopefully both boards will consider that. We are not in an adversarial position. I am not going to respond with a memorandum of law for you tonight. We have not made decisions yet.

We want to hear what you have to say and I think that ought to be considered by both boards. Thank you.

MS. DONNELLY: I think both the village manager of Briarcliff and counsel have expressed that opinion, in my personal opinion.

The Town of Ossining contains three

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municipalities as we all know, the Village of Ossining, the Village of Briarcliff and the unincorporated area, that is now including election districts 17 and 20.

The Village of Ossining geographically is 87 percent of the Town of Ossining and 13 percent in the Town of Mt. Pleasant.

Property taxes, distribution to the County of Westchester is about 12 percent and Town of Ossining about 2 percent.

School districts, you pay between 61 and 70 percent of your taxes. Local municipalities are between 15 and 26 percent.

These are the maps. School districts, post office address boundaries will not change. Special districts, now this is where we may differ, so this is what the whole process of the next ninety days is to go through and for us to do the analysis.

But we have always gone under the assumption that the special districts will be preserved and that the residents of

election districts 17 and 20 will continue to pay for them.

Remaining portions of unincorporated area will not automatically became part of the Village of Ossining. We don't have a ton of numbers but are trying to address the questions that have come up to us so far.

Residents of elections districts 17 and 20 will still be taxed for both the public Ossining Public Library and the Briarcliff Public Library, we have heard that before.

They will still be responsible for their portion of Town of Ossining debt.

That is little bit more than the sale of the police station. We are very proud of the sale of that police station that will be closing soon.

They are still responsible for their proportioned share of all of the existing

Town of Ossining contracts, while they are contracts. This is not a speedy process by any stretch of the imagination. Unless after the 90 days, both boards agree to not

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do it or both boards agree to do it.

If it goes to the next step, it is not a short period of time process. We will still be taxed based upon property assessments values and for purposes of calculating all Town of Ossining special district tax levy amounts. The assessors office comes out the Town of Ossining for everyone in the town general.

Residents in districts 17 and 20 in our opinion, will still pay twice for refuge collection because we have the private contractor in the Village of Briarcliff in the Village tax. Municipal water and sewer, and municipal street lighting and police, while we are in the contract. Police and fire protection ambulance protection and library, while we are in contract.

Remaining unincorporated area will increase significantly by 20 percent. If we were to keep it status quo. If we keep the services that we have in the Town of Ossining and 17 and 20 will be annexed off, that the town, the rest of unincorporated

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area will go up approximately \$414.00 for a household increase.

The Village of Briarcliff will have to absorb, these are the different proportions of debt that we have so the debt incurred in election district 17 and 20 will be the \$1,108,000, which we will give to Briarcliff and they will distribute that to the two districts or put it out to entire Briarcliff Manor, I am not sure how they are gong to do that.

Town and Village boards have to consider whether residents and tax payers of 17 and 20 are already receiving vital, valued and appropriate and complete municipal services.

This is what annexation is all about, in our eyes, are you getting the services that you should get.

Parks and recreation department, park facilities, including water spray parks, youth recreation and services including summer camp, adult recreation programs and a year round swimming pool.

Senior nutrition programs. We do

that for the entire town and we have
Briarcliff people getting the senior
nutrition programs and senior activities,
Are You Okay and Call a Cab and town
chauffeurs programs.

The highway services; maintenance of town streets and roads. Maintenance of the drainage systems in the sewers, maintenance of the town sanitation, snow removal on town roads, leaf pick up, tree removal and trimming trees on town right-of-way and bulk trash collection.

Police protection and emergency services, fire protection, ambulance services and emergency medical services including EMT and paramedics. That is why we have the Mid-Hudson Ambulance District so that we can be assured that we have EMT on staff all of the time.

We use engineering service for town functions and projects, clean filtered drinking water and sanitation sewer collection and pumping statin and street sanitation, garbage and recycle pick up.

Access to a metro north train

station and commuter parking. The building department services for building safety and code violation. These are all of the things you are getting right now, whether you love or hate them, these are things that you are getting.

Planning and zoning department, general government support, such as assessments and tax collection, town clerk, town legal and town clerk finance and town executive is separate. We think we are pretty accountable as elected officials.

In addition being annexed into he Village of Briarcliff Manor will not change the following agencies; primary and secondary education will still be through the Ossining School System. You will have two libraries.

But I think it is important that everyone understand that whether you have lived in the Village of Briarcliff Manor or the Village of Ossining or unincorporated area or Croton or anywhere else in Westchester, Westchester County has a fantastic library program. You can use any

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library in Westchester County with that little library card.

Some things to consider. How long will the annexation take. How much will it cost. Is it a clear benefit to annex for all of the stake holders. Would annexation harm any tax payers at all. Would residents of 17 and 20 see appreciable savings at all.

Again, we are not here to debate, we are giving you some facts and we will put some numbers together the way that the Village of Briarcliff did.

Will the Village of Briarcliff Manor residents pay more taxes and will the Village of Ossining have to pay more taxes since we do have such expensive IMA's with the Village of Ossining. Would this be a smart choice for everyone involved. So that is our presentation to you for the evening.

We are going to have it up on the website and will have it available to all of you.

What I want to do now is why we are

really here tonight and that is to hear from the public. At this point, we will like you to come up if you choose to speak to the board.

This is our fact finding and gathering of information from the residents of Ossining and Briarcliff.

We are going to go in order of the list. If you choose to not speak or you have not signed the paper, when we are done with the people on the list, we will open the floor again, as long as it is not ten o'clock.

It is very important that this public hearing ends at 10:00 since that our time limit with the school.

MS. BARBARA FRATIANNI: I live at 5
Haymont Terrace, Briarcliff Manor, District
20, Town of Ossining. I wish to thank the
officials of the Town of Ossining and the
Village of Briarcliff Manor for taking the
time to prepare facts and figures for
tonight's public hearing on the matter of
annexation of districts 17 and district 20
to the Village of Briarcliff Manor.

I am going to have to stray from my prepared text that I am a little bit disappointed that the Town of Ossining officials did not present any figures or facts for us to consider.

Whereas Briarcliff Manor has spent the time since the petitions were delivered to do that and give us a better understanding of what the financial impacts would be.

I hope within the next ninety days, that the residents of the town will receives facts and figures from the Town of Ossining and their interpretation on how annexation will affect not only district 17 and 20, and Briarcliff but the rest of the town. It is important that they do this.

I recognize this assignment is not one that you chose to do but one that was brought about by a grass roots movement and the desire by residents who signed a petition to put the question of annexation to a referendum and we applaud your efforts.

Indeed, this is an expression of our

fundamental rights that are granted to us under the Bill of Rights for our local government in Section 1 of Article 9 to the Constitution.

We can only hope that in going forward that the facts and figures given tonight by each side will be given due consideration and a sincere and unbiased analysis.

I am confident in doing so, it will lead to a mutually agreeable decision and that both boards will determine that annexation will not negatively impact the remaining portion of the unincorporated town.

That it is in the overall public interest and will pave the way to greater corporation to develop better standards that will help streamline the method and cost of delivering services to all the towns, thank you very much.

MR. IRA GOLDENBERG: I live at 10 McCarthy Drive, which is in the town outside. It is not within the area proposed to be annexed. My comments are

directed to the town board. And I would request that they pay special concern or attention to the impact of this proposal to those that live outside the annexed area within the town outside.

I have two concerns which I would hope the board to consider. The first is the increase in taxes for those who live in the non-annexed area.

First, it was mentioned 20 percent as a tax increase, it seems to me there is also a possibility it could be much higher based upon the fact that there are so many uncertain issues here with items left to be negotiated.

Secondly, I am concerned about whether the town outside that might be left would even be a viable option. In other words, could it continue, could it still exist. Using the village's statistics, it appears that thirty percent of the population of the town outside would be removed from that town and roughly one-third of the tax base would be removed.

Assuming that the town outside would

continue to want to provide those services which it does now, yanking a third of the town away, really calls into question whether the town outside could be a viable option.

In the 25 years that I have lived here in the town outside, I have enjoyed the services and I appreciate the lifestyle here and I really question whether that would continue were this annexation to be allowed. Thank you.

MR. DAN J. RIVIE: 9 Tuttle Drive
Ossining, New York. A lot was said
tonight. I was hoping it was more of a Q
and A, but I understand there is a process.
I would ask the board if at one time they
can have a Q and A.

There were a lot of questions. I
think what was said as far as the quality
of services, how would you measure that
outside of the financials? I don't know if
that was based upon financials or how you
would measure that. I would ask at you
consider that and I would ask it b
answered, I guess it would be within the

ninety days, thank you.

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MR. GARETH HOUGHAM: 53 Old Albany Post Road. I am outside the annexed district. So, I have largely ignored this issue in the past, hoping that it would It appears not to be. just go away. would like to state my concern about the potential of an increase tax base, tax cost on my property.

20 percent would result in a much higher increase to my taxes than what was stated as the anticipated average increase. It would be considerably more than that. And I agree with the gentlemen earlier who stated he was concerned that 20 percent might not even represent the true value, it could be much higher.

So, I would like to ask both the attorneys if they could reiterate whether the burden of proof does lie with the petitioners. That was my understanding. would like to have that clarified and I think that is primarily what I would like to ask, in addition to the comments about the taxes. Thank you.

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MS. ADELINA DIBENEDETTO: 6
Hillcrest Drive. The question that I have is the following; I know we are going to have the same school but I notice that different sections that are part of Ossining schools pay different rates.

If 17 and 20 change affiliation, how will the rates change? Anyone have the answer to that question now?

MS. DONNELLY: We are not answering questions tonight. But you are saying that different parts of the municipality pay different school tax rates?

MS. DIBENEDETTO: Yes. So if 17 and 20 change, will their rates change or will they stay the same. If their rates go up, what difference does it make since the school taxes are the bigger portion.

If that part goes up and the other part goes down, it may not be beneficial.

MR. ART SULLIVAN: 34 Haymont
Terrace. You referenced the recreation
department as being full service from the
Town of Ossining. In fact, the town
outside pays a different rate. We have no

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access to the normal facilities that we used to have and you know, that is kind of a fallacy.

The highway department it seems since you have been wanting to cut superintendent's pay, fifty percent. It seems you want to get rid of a highway department and the same with collector of taxes.

I see the Town of Ossining ceasing to exist as a viable entity. It will just be in name only unless something dramatically changes, thank you.

MS. SANDRA DELLANO: I live on North State Road, District 20. I have been a resident of district 20 for over 33 years, and I have to say that services that I have received as part of the unincorporated Town of Ossining have been excellent.

We are strong. My fear is that the carrot that is being waived in front of everybody is the taxes are going to be lowered. I am trying to look outside of this box and see the Village of Briarcliff Manor cannot provide the services in the

additional territory without adding people, employees, without adding equipment.

Therefore, what happens to my estimation, the taxes will go up. And being a retired nurse, I have concerns of people who are not in this district and what is going to happen to them financially and otherwise basically -- -I lost my point.

Oh, where I live, where I live North State Road, I personally believe that the Village of Briarcliff has their eye on North State Road because it is our business district and it will, it is going to provide revenue.

Now, I am going out of the box and call me crazy. What happens to the owners of those building when their taxes go up.

The people who are going to rent from them, and they are going to raise their rent and then they are going to say, bye bye business district.

Because no one is thinking ahead, they are just saying I want my taxes lowered. Sorry, folks you live in

Westchester County, which is highest taxes in this country. Thank you, that is all that I have to say.

ADAM WEXSTEIN: Good evening, I am Adam Wekstein, I am a partner in the White Plains law firm of Hocherman, Tortorella and Wekstein.

I am representing several entities that own property within 17 and 20, within the area to be annexed. My clients have asked not to disclose their identities.

I will reveal one of the entities.

Briar Oaks LLC is one of the entities that owns property located on North State Road.

Now, number 1; although I have heard said at the outset of the meeting that the board of elections has certified the correctness of the petitions that were given that 25 percent of the electors.

When we reviewed the records with the Town of Ossining, there were no certifications there. The petitions didn't have it and there was no independent certification.

We did make a formal request for all

of the records associated with the petitions, as of last week that was not there.

For the record, I would object if it exists, it exists and my objection will be turned down.

My client are diametrically opposed to this annexation. The overall standard that we have talked about; benefit versus detriment, there are couple of things that come to center of that.

Number 1 is, when a municipal is grabbing the business district out of the Town of Ossining, the heart of it, over 33 percent of the taxable value of the town, it is hard to believe that the remainder of the Town of Ossining will not suffer.

That the tax payers will not have to pay more and the town will be a viable entity that can provide the appropriate services.

Number two, I have too looked at the laws and I agree with the Town of Ossining counsel, that these special districts that exist will still exist if annexation goes

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through; sewer, water, garbage, emergency medical services, lighting, fire fighting; there will be double payments for those.

Number three, one of the factors that was discussed, which is a key factor is whether there is a unity of purpose and facilities between the community doing the annexing and the area being annexed.

Well, if you look at the facts, there is not many in substantial respects; sewer and water are two of the key services are not provided by Briarcliff Manor and not in common with Briarcliff Manor.

As we have just said, garbage, EMS, lighting; those are not provided by Briarcliff Manor. It is not a community in any sense. It is not even the same school district for all of 17 and 20 and the Village of Briarcliff. This is not the kind of community that is being thought of.

Next, someone asked about whose burden it is with an annexation. context of your administrative proceedings I don't know if there is a burden, it is your judgment. If one municipality says

yes, we think it is a good idea and one says no, and it goes to court, the municipality who wants the annexation has the burden of proving, it is in the overall public benefit.

Finally, my client has instructed me that if the annexation goes forward and moves to the next step and goes to the point where it needs to go to court, he and his entities will in fact intervene and/or bring litigation necessary to stop it and show it is not in the best public interest. I thank you.

MR. HOWARD FLEISHER: 22 Tavano Road in Ossining, District 17. I have a couple of things I want to disuses here. I just want to take a larger view of something that has been a conundrum for me.

When I moved to Ossining I thought I was just moving to Ossining, I didn't realize it was a Town of Ossining, there was a Village of Ossining. The outside part of Ossining, unincorporated, the outside, outside Ossining, that I have just heard about.

To me, I am perplexed as to why such a redundancy of services. Which is higher cost on taxes for everyone involved.

If we have a same services by different departments for the same geographical area, to me, it doesn't make sense.

Maybe we have to deal with this particular question. I think this has opened up something much greater. I challenge both the Town of Briarcliff Manor, the Village of Ossining and outside unincorporated part of Ossining and Westchester in general, to look at this and challenge and as tax payers challenge our officials to look at and fold into it instead of separating it.

I don't have a clear opinion as to whether we should approve or not approve this separation. But to me, it is crazy to be creating a centrifuge, when we should be joining together to see where we can save money, and save taxes. We have to look at this.

Maybe a panel should be created to

look at this as a result of this step to take a serious look at what we can do as a community.

I will leave that out as open point.

I don't know where that will go. We have
new elected officials coming in.

I think maybe it is the time as an overall community we should be asking, what can we do collectively to bring down our taxes, to increase the wonderful living space that we have. To preserve our parklands to do more things for our community and to do more things for our overall out reach to the community.

The second thing is the impact this is something that affects me. Parking in the Ossining Train Station.

If there is annexation, does that mean the residents of 17 and 20 will not be able to have parking spots at the Ossining Train Station or not? I don't know.

It is very important. I like the Ossining Train Station it is an express stop. I was very lucky when I moved here to have that.

One other thing there is a property that I am very vocal about. A property that is thirty-five acres of land acquired by Zappico(ph) which is filed for development. I am wondering how that would be impacted.

Right now the thirty-five acres are right next to Ryder Park. We have gotten the process slowed down a little bit. It is going to be looked at a much, more carefully as to whether it is a viable project. How will that be affected if there is an annexation of the two districts?

To me this being one of the last few largest areas of Ossining that the open and a nature refuge. I am fearful of what may happen there.

These are the things that, you know, that put the hands of our trusted elected officials. Of those people that are charged with looking out for the greater good.

And I am a little bit weary of how that gets handled, if that gets

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transferred. This is good forum and open forum and we should voice our opinion on this. I think is all good and I thank you for you time.

MR. ERIC WILLOWSKY: 16 Cooper
Drive, Ossining, not sure if I am in
district ct 17 or 20. I ran up here to I
talk before I knew there was a list I
wanted to get out of here.

This issue has sucked up a lot of time. Look at the manpower. Look at the waste. No one knows if taxes are going to up or down, they don't know. Someone say it is 29 percent down and someone saying 20 percent up. My services have been excellent. I have lived here for 20 years.

This is big fat waste of time. Some people think their property values are going to go up, if they change their address to Briarcliff. The school district and post office does not change, what is going on here why are we bothering with this?

By the way, I signed the petition when a neighbor knocked on my door. I said

what is going on and I didn't know, I was trying to make nice and I said what is going on is our taxes are going down and I get to use the pool. Who can argue with that. I signed it.

Since then I have sent notices and e-mails to Sue Donnelly and Mary Ann Roberts the town clerk to remove my name from this petition. This issue stinks.

MR. WILLIAM FARRELL: 59 Sommerstown Road, district 17, I am not happy with a lot of the services. I am not saying it is the town's fault, but my road has not paved with thirty years, I am told, it is not the town, it is the state.

When you hear things are held out as benefits but they are not. I do use the new pool. I make a pay a much higher price than the village people do. And I pay the same price as someone from Peekskill Poughkeepsie or Tim Buck Two pays and I don't think it is a benefit. That is not a benefit that I would loose. I don't think they keep a lot of the people, half the time when I go for a family swim, the

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people don't live in the town or the village.

At earlier meetings, the conclusion or one of the things that was brought up by both the village and town was that if this goes through, the remaining part of Ossining, town outside, there is a possibly or likelihood, that rolls into an annexation with the village. It has been discussed.

So what happens at that time is what will happen to the town board. If there is an annexation, and my guess is somewhere along the line, the town board ceases to exist.

So, I think there maybe an issue of job security here which leads to a question, if there can be an un-conflicted vote by the town board. That is my major comment.

The other thing I would say is in terms of the percentage of people that signed the petition, and being told it is very low. I think you should look at the number of people, the number of people,

that signed the petition in district 17 and 20 and compare that percentage to the people that vote in districts 17 and 20 in the general elections.

That is more appropriate measure to do that. I think sometimes we have less than 20 percent voting in the eligible voters in Ossining.

MR. MARK SCHULTZ: 14 Tavano Road in Ossining I have no ax to grid. I am here to find out things. There is a lot more questions remaining.

I don't know how this possibly can run forward at all until all of you come to some agreement as to what the outcome is going to be.

Are these special districts really special districts or are they not? How can we have a vote on this if we don't know. Are taxes going up or down. Who is going to be responsible for that? None of this, after both of you stood up and explain everything, we still don't know the answer to any of those questions so far as I can tell. That would be one thing.

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The Briarcliff Manor presentation mentioned zoning laws and saying they would be grandfathered in. I would like to hear how that could be enforced. I have never seen any board anywhere that found themselves bound by anything done previously that was not a contract of some sort.

I don't know how you would do that.

I would like to understand how you intend
to do that.

Are the Ossining district in 17 and 20 are those zoning laws fixed in concrete forever more; never to be changed by any board. That seems highly unlikely but that is kind of what was represented to us. I want to know how that happens.

How can such a statement can be enforced in a way that is reliable to those of us in those districts.

I don't know maybe the laws says you have to run this in ninety days, if that is true you have to lot of work to do.

MS. JOAN MULLOE: 91 Ganung Drive,
Ossining, I don't think annexation is in my

best interest, I have very pleased with my municipal services. I am not buying that us paying town taxes and village taxes can be less money.

This came with up the issue of the pool. I go to the pool, we do pay more money than the village but it is incredibly cheap compared to a private club. That is not something to fuss over.

I have lived in Ossining thirty years at this address. This is not the first time we have had the annexation conversation and it has been voted down.

I kind of resent all of the money and manpower is being spent. All of the time and money that you have to put forth to get those kinds of analysis together.

I think if there is something that could be done that should be laid it to rest. Some kind of --- you know if it is voted down some kind of limit of when it can be put up again. If there isn't done maybe there should be one. It should be extended, I am tried of going through this and it's unfair to have to pay for it again

and again.

MS. ARLINE BIATOS: 45 Summertown Road. I came to this meeting to get information. Some of you, it appears to me are not interested in annexation period, you don't care what the facts are. I personally came her to get facts.

I heard the presentation by the Manager with the Village of Briarcliff
Manor and I was impressed with it. We need same thing from the Ossining side. We need some outside party to verify the figures.

I was a math professor before I retired and we need facts and we need figures.

I don't see how we can make any intelligent decisions until we have these numbers. We have lots of questions and they are valid questions. There are biased opinions, valid or not valid. They don't have any information. To come to a meeting to speak, what are we going to speak about? We don't have enough information to come to a meeting. What are we going to speak about? We need to know. We need to be informed in order for us to make a good

judgment that we are happy with each individual, with their own position and we need to know.

And right now, we don't know anything I don't really know how we can contribute at this point.

We should have been given facts on both ends and then time to think bit and then to have someone come in to do an analysis these facts, a neutral party.

I know whether I have contributed anything to this discussion, but thank you for listening.

MS. DONNELLY: We have reached the end of the list, is there anyone else that who like to speak or would like to speak again?

DEZ FITZPATRICK: 7 Traveno Road, district 17. I spoke at the preliminary meeting forty-five or sixty days ago and I asked a very simple request for both boards.

By the way, we all appreciate the fantastic work that both boards do, we understand the hard work that they do.

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This was per the math professor, let's get the facts and agree on what we agree on and agree on what we disagree on. In forty-five days I have seen zero progress.

I saw two boards talking past one another. Completely different styles and completely different presentations, There is disagreement on the fundamentals of the law.

Per you, I have no idea how to make a rational decision as a resident of district 17. Please agree on what you agree. Please have the- let us know where you absolutely say this will be double taxed or not. The sewer district will or will not be taxes.

There are hundred of questions that have to be answered, please put them down for ten or twelve or fifteen issues you disagree upon, please also put them down and give the opinions of both parties legal or otherwise as to what you think the facts and reasons for that opinion.

We need to know what the facts are.

We can not make a rational decision, as the voters of district 17 and 20 do not have the information to make a rational vote on these districts.

I understand there are very complicated issues, please do what you can to have a common presentation. Not two presentations that talk past one another, thank you.

MS. ANN GODFREY: 7 Ridgeview Drive. I really do thank all of you for working so hard. It is not simple issue. It can be distilled to become a simple issue, if you look at the facts and figures. Not all of them have been presented here tonight, certainly not.

One thing that I am concerned about here tonight is the policing. I live in the town outside. North State Road has become the wild west. I don't know what kinds of business are mushrooming there. It is not a pleasant thing to drive by.

To see spas open at 11:00 on a Sunday night. I wonder how many people are getting manicures at that hour. Yes,

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possibly not the best time to bring this up.

Policing, when we had a police station on North State Road, none of that was going on. So my quality of life, not having that police presence, is an issue for me. I will vote on dollars and cents.

And if the board can find common ground as to what is going to be double charged and what will not be double charged, that will give us something to vote towards.

Right now, one board is saying you are going to have to pay for services in both towns, whether you like it or not.

The other board, the Briarcliff Board is saying you don't have to pay for those services, you can renegotiate contracts.

Yes, it will be hard work and a pain of neck. It is sort of about economization of services, maybe that is a dirty word, but I am open. I am certainly open and I wanted to get that bit in about the policing because I think it is sorely lacking.

MS. GLORIA FRIED: 22 Ryder Road,
Village of Ossining. I am your elected
receiver of taxes. I would like to answer
the very excellent question about the
school taxes and about the rates.

I collect the school tax for the Town of Ossining. That includes the Village of Briarcliff, Village of Ossining and the unincorporated area.

That is divided in two different school districts. But Briarcliff Manor shares its district with Mt. Pleasant and Ossining shares its with Yorktown and New Castle.

Yes, rates are different in different areas but only in different towns. So, for example, for Ossining School District, if you live in Yorktown your rate is one thing, if it is in New Castle it is different. For all of the Town of Ossining, regardless of where you live, whether it is Briarcliff Manor or unincorporated or the Village of Ossining, it is the same rate.

It is based upon the assessment

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equalization rate. So as long as the town is the same town, the rate will be the same for everyone in that same town. The only difference would occur is if Briarcliff Manor takes the next step after annexation and becomes a coterminous town/village and then they are their own town.

If they have a different level of assessment within their town; which is really likely to happen. If, for example, you feel that the property values are going to go up, then their equalization rate would go up and they would get a larger proportion of the budget. That could force the tax rate for this piece, for Briarcliff Manor as a separate coterminous town/village to go up.

But as long as they are part of the Town of Ossining, they share the same equalization rate as the rest of the Town of Ossining; which includes village and the unincorporated area and the piece of Briarcliff Manor in the Ossining School District.

The piece of Briarcliff Manor in the

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Briarcliff Manor School District shares its rate with Mt. Pleasant and I am not addressing that one.

Are there any or questions on that?

There is no guarantee that Briarcliff Manor will become a coterminous town/village but if it does, it will be down the road.

MS. DONNELLY: This is really an open meeting for the residents, if you have questions you can direct them to Gloria at the tax receiver's office for the town. We are not answering questions tonight.

JEN FITZPATRICK: 7 Travano Road,
Ossining. I guess since Gloria brought up
the question of Briarcliff becoming a
coterminous town/village. I hear a lot of
people saying, I like things the way they
are. Most of us like things the way they
are but the chances they are going to stay
the way they are, are not very good.

So even if you like what you have now, what is also in play and has not been really raised tonight is the possibility of Briarcliff pulling out of Ossining all together and becoming a town/village. That

leaves the town outside and Village of Ossining as a separate entity, needing to makeup those tax dollars.

So, a whole lot of stuff is happening here. We can not just talk about the present situation. That the very important.

ROB MELSTEIN: 25 Stonegate, we are in the 17/20 areas in question. I moved there three years ago. We are enjoying everything in Ossining right now. I just want too echo, the very, very, well said comments said earlier.

As I understand it, in the interpretation of laws presented by the attorneys and the board, this meeting is supposed to be an impartial presentation of facts.

I sat in the back row and my comment is both boards have sort of tipped their hands already in terms of where they are going to go with this. It is my gut feeling. I think as they stated early, there is lot more presentation that we need here.

One presentation had a lot of numbers. The other presentation said things will or will not happen. We need to see everything put out on the table within this ninety-day period.

I also heard some things, from my analysis, some comments from people who spoke, again, sort of tipping their hand almost on which way they will go.

It is my understanding this is not supposed to be the forum. You are supposed to listen at this point and take the recommendations from people in making your analysis and go from there.

I would politely ask at the end of this meeting when everyone goes back, more facts. Have a "Q" on your website. There are many issues, the railroad parking, the park services; will residents be able to use both parks and just stick to that issues that were mentioned.

There was some talk about a very emotional issues, this should not be about emotional issues, stick to the facts.

With regards to legal precedent,

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again, sometimes you have to make precedent to set precedent.

As the person before me said do the analysis. Sometimes things do change. At the same time I do understand you don't want to burden people will the expense of this process and things to get tied up in courts.

That carrot is a very big carrot to dangle out there. People have to take that into account.

MS. JILL CESA TENKYCK: I live at 5
Deer Trail. I want to say one thing. I
heard what you had to say. I have been at
several meetings before this and both
boards have surprised me with probably two
inches worth of facts and figures that went
along with these presentation. Maybe you
have not heard it tonight, but we have
gotten that before. You expect them to
agree.

I want to say we have not facts from them, it is not like we have not gotten facts in the past we have gotten the facts.

Thank you. I am sorry you don't agree with

that.

MR. HOWARD FLEICHER: 22 Tavano
Road, Ossining. District 17. It is
possible that the two boards can come up
with a format that would basically be fill
in the blanks where you can address on a
line item basis each of our questions.

To use the form in two columns, to fill out the forms, is that possible? So that it becomes cogent and we can all understand it by looking at each point. Parking and services, sewer.

So that we as lay people, intelligent people generally we can look at it and see how the two boards differ. Is that possible that two boards can do that for us? Thank you. I think that would help, is that possible?

MS. DONNELLY: We will take down that notation on that. Is there anyone else that wants to speak tonight. We want to remind everyone we are closing the public hearing but we are gong to leave open the written comments until January 15th.

We do ask you if you do send in a comment to send it to both Briarcliff Manor and Town of Ossining. You can find our e-mail addresses on the web or you can mail it to the address of the municipalities.

I want to say one thing that is very important. That all affidavits of mailing and publications are in the records. We have followed every single step of the process thus far.

One of the things it is important to say is, we have our ninety days to work on this process now and I think one of the things we have to all understand is that the town was in the middle of a budget at this time.

We want to thank you all for coming tonight. There will be tons of stuff on the web page. As you know, the town and we will invite the Village of Briarcliff to it too, we do have town hall meetings all of the time.

We will have more meeting and public meetings on this issue. Thank you for coming. I will formally close the meeting.

	Proceedings
1	The town of Ossining web address is the
2	townofossining.com and the Briarcliff
3	address is www.briarcliffmanor.org.
4	MR. HARTER: I move to close the
5	public hearing.
6	MR. TRIPODI: Second.
7	(All voted in favor and the public
8	meeting was closed.)
9	(Time noted 9:25).
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